

SAFE
Ella A. Durfee

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SPEECH OF MR. LINCOLN, AT A POLITICAL DISCUSSION,

IN THE HALL OF THE HOUSE OF REPRESENTATIVES, DECEMBER, 1839
AT SPRINGFIELD, ILLINOIS.

FELLOW CITIZENS:—It is peculiarly embarrassing to me to attempt a continuance of the discussion, on this evening, which has been conducted in this Hall on several preceding ones. It is so, because on each of those evenings, there was a much fuller attendance than now, without any reason for its being so, except the greater *interest* the community feel in the *Speakers* who addressed them *then*, than they do in *him* who is to do so *now*. I am, indeed, apprehensive, that the few who have attended, have done so, more to spare me of mortification, than in the hope of being interested in any thing I may be able to say. This circumstance casts a damp upon my spirits, which I am sure I shall be unable to overcome during the evening. But enough of preface.

The subject heretofore, and now to be discussed, is the Sub-Treasury scheme of the present Administration, as a means of collecting, safe-keeping, transferring and disbursing the revenues of the Nation, as contrasted with a National Bank for the same purposes. Mr. Douglass has said that we (the Whigs), have not dared to meet them (the Locos), in argument on this question. I protest against this assertion. I assert that we have again and again, during this discussion, urged facts and arguments against the Sub-Treasury, which they have neither dared to deny nor attempted to answer. But lest some may be led to believe that we really wish to avoid the question, I now propose, in my humble way, to urge those arguments again; at the same time, begging the audience to mark well the positions I shall take, and the proof I shall offer to sustain them, and that they will not again permit Mr. Douglass or his friends, to escape the force of them, by a round and groundless assertion, that we "dare not meet them in argument."

Of the Sub-Treasury then, as contrasted with a National Bank, for the before enumerated purposes, I lay down the following propositions, to wit:

- 1st. It will injuriously affect the community by its operation on the circulating medium.
- 2d. It will be a more expensive fiscal agent.
- 3d. It will be a less secure depository of the public money.

To show the truth of the first proposition, let us take a short review of our condition under the operation of a National Bank. It was the depository of the public revenues. Between the collection of those revenues and the disbursements of them by the government, the Bank was permitted to, and did actually loan them out to individuals, and hence the large amount of money annually collected for revenue purposes, which by any other plan would have been idle a great portion of time, was kept almost constantly in circulation. Any person who will reflect, that money is only valuable while in circulation, will readily perceive, that any device which will keep the government revenues, in constant circulation, instead of being locked up in idleness, is no inconsiderable advantage.

By the Sub-Treasury, the revenue is to be collected, and kept in iron boxes until the government wants it for disbursement; thus robbing the people of the use of it, while the government does not itself need it, and while the money is performing no nobler office than that of rusting in iron boxes. The natural effect of this change of policy, every one will see, is to *reduce* the quantity of money in circulation.

But again, by the Sub-Treasury scheme the revenue is to be collected in specie. I anticipate that this will be disputed. I expect to hear it said, that it is not the policy of the Administration to collect the revenue in specie. If it shall, I reply, that Mr. Van Buren, in his message recommending the Sub-Treasury, expended nearly a column of that document in an attempt to persuade Congress to provide for the collection of the revenue in specie exclusively; and he concludes with these words. "It may be safely assumed, that no motive of *convenience* to the *citizen*, requires the reception of Bank paper." In addition to this, Mr. Silas Wright, Senator from New York, and the political, personal and confidential friend of Mr. Van Buren, drafted and introduced into the Senate the first Sub-Treasury Bill, and that bill provided for ultimately collecting the revenue in specie. It is true, I know, that that clause was stricken from the bill, but it was done by the votes of the Whigs, aided by a portion only of the Van Buren Senators. No Sub-Treasury bill has yet become a law, though two or three have been considered by Congress, some with and some without the specie clause; so that I admit there is room for quibbling upon the question of whether the administration favor the exclusive specie doctrine or not; but I take it, that the fact that the President at first urged the specie doctrine, and that under his recommendation the first bill introduced embraced it, warrants us in charging it as the policy of the party, until their head as publicly recants it, as he at first espoused it—I repeat then, that by the Sub-Treasury, the revenue is to be collected in *specie*. Now mark what the effect of this must be. By all estimates ever made, there are but between 60 and 80 millions of specie in the United States. The expenditures of the Government for the year 1838, the last for which we have had the report, were 40 millions. Thus it is seen, that if the whole revenue be collected in specie, it will take more than half of all the specie in the nation to do it. By this means more than half of all the specie belonging to the fifteen million of souls, who compose the whole population of the country, is thrown into the hands of the public office-holders, and other public creditors, composing in number, perhaps not more than one-quarter of a million; leaving the other fourteen millions and three-quarters to get along as they best can, with less than one-half of the specie of the country, and whatever rags and shin-plasters they may be able to put, and keep, in circulation. By this means, every office-holder, and other public creditor, may, and most likely will, set up shaver; and a most glorious harvest will the specie men have of it; each specie man, upon a fair division, having to his share, the fleecing of about 59 rag men.—* In all candor, let me ask, was such a system for benefiting the few at the expense of the many, ever before devised? And was the sacred name of Democracy, ever before made to endorse such an enormity against the rights of the people?

I have already said that the Sub-Treasury will reduce the quantity of money in circulation. This position is strengthened by the recollection, that the revenue is to be collected in specie, so that the mere amount of revenue is not all that is withdrawn, but the amount of paper circulation that the 40 millions would serve as a basis to, is withdrawn; which would be in a sound state at least 100 millions. When 100 millions, or more, of the circulation we now have, shall be withdrawn, who can contemplate, without terror, the distress, ruin, bankruptcy and beggary, that must follow.

*On the 4th of January, 1839, the Senate of the United States passed the following resolution, to wit:

"Resolved, That the Secretary of the Treasury be directed to communicate to the Senate any information he may recently have received in respect to the mode of collecting, keeping and disbursing public monies in foreign countries."

Under this resolution the Secretary communicated to the Senate, a letter, the following extract from which, clearly shows that the collection of the revenue in *specie*, will establish a sound currency for the office holders, and a depreciated one for the people; and that the officeholders and other public creditors will turn shavers upon all the rest of the community.

Here is the extract from the letter, being all of it that relates to the question.

"HAGUE, October 12, 1838.

"The financial system of Hamburg is, as far as is known, very simple, as may be supposed, from so small a territory.

"The whole amount of Hamburg coined money is about four and a half millions of marks current, or one million two hundred and eighty-two thousand five hundred dollars; and except under very extraordinary circumstances, *not more than one half that amount is in circulation*, and all duties, taxes, and excise, must be paid in Hamburg currency. *The conse-*

quence is that it invariably commands a premium of one to three per centum. Every year one Senator and ten citizens are appointed to transact the whole of the financial concern, both as to receipt and disbursement of the funds, *which is always in cash*, and is every day deposited in the bank, to the credit of the chancery; and on being paid out the citizen to whose department the payment belongs must appear personally with the check or order, stating the amount and to whom to be paid. The person receiving very seldom keeps the money, *preferring to dispose of it to a money changer at a premium*, and taking other coin at a discount, of which there is a great variety and too large amount constantly in circulation, and on which in his daily payment *he loses nothing*, and those who have payments to make to the Government apply to the *money changers again for Hamburg currency*, which keeps it in constant motion; and I believe frequently occurs that the bags which are sealed and labelled with the amount, are returned again to the bank without being opened.

"With great respect, your obedient servant,

"JOHN CUTHBERT."

"To the Hon. LEVI WOODRUP,

"Secretary of the Treasury, Washington, D. C."

This letter is found in Senate Document, page 113, of the Session of 1838-'39.

The man who has purchased any article, say a horse, on credit, at 100 dollars, when there are 200 millions circulating in the country, if the quantity be reduced to 100 millions by the arrival of pay-day, will find the horse but sufficient to pay half the debt; and the other half must either be paid out of his other means, and thereby become a clear loss to him; or go unpaid, and thereby become a clear loss to his creditor. What I have here said of a single case of the purchase of a horse, will hold good in every case of a debt existing at the time a reduction in the quantity of money occurs, by whomsoever, and for whatsoever it may have been contracted. It may be said, that what the debtor loses, the creditor gains by this operation; but on examination this will be found true only to a very limited extent. It is more generally true that *all* lose by it. The *creditor*, by losing more of his debts, than he gains by the increased value of those he collects; the *debtor* by either parting with more of his property to pay his debts, than he received in contracting them; or, by entirely breaking up in his business, and thereby being thrown upon the world in idleness.

The general distress thus created, will, to be sure, be *temporary*, because whatever change may occur in the quantity of money in any community, *time* will adjust the derangement produced; but while that adjustment is progressing, all suffer more or less, and very many lose every thing that renders life desirable. Why, then, shall we suffer a severe difficulty, even though it be *but temporary*, unless we receive some equivalent for it?

What I have been saying as to the effect produced by a reduction of the quantity of money, relates to the *whole* country. I now propose to show that it would produce a *peculiar* and *permanent* hardship upon the citizens of those States and Territories in which the public lands lie. The Land Offices in those States and Territories, as all know, form the great gulf by which all, or nearly all, the money in them, is swallowed up. When the quantity of money shall be reduced, and consequently every thing under individual control brought down in proportion, the price of those lands, being fixed by law, will remain as now. Of necessity, it will follow that the *produce* or *labor* that *now* raises money sufficient to purchase 80 acres, will *then* raise but sufficient to purchase 40, or perhaps not that much. And this difficulty and hardship will last as long, in some degree, as any portion of these lands shall remain undisposed of. Knowing, as I well do, the difficulty that poor people *now* encounter in procuring homes, I hesitate not to say, that when the price of the public lands shall be doubled or trebled; or, which is the same thing, produce and labor cut down to one-half or one-third of their present prices, it will be little less than impossible for them to procure those homes at all.

In answer to what I have said as to the effect the Sub-Treasury would have upon the currency, it is often urged that the money collected for revenue purposes will *not lie idle* in the vaults of the Treasury; and, farther, that a National Bank produces greater derangement in the currency, by a system of contractions and expansions, than the Sub-Treasury would produce in any way. In reply, I need only show, that experience proves the contrary of both these propositions. It is an undisputed fact, that the late Bank of the United States, paid the Government \$75,000 annually, for the *privilege* of using the public money between the times of its collection and disbursement. Can any man suppose, that the Bank would have paid this sum, annually for twenty years, and then offered to renew its obligations to do so, if in reality there was no *time* intervening between the collection and disbursement of the revenue, and consequently no privilege of *using* the money extended to it?

Again, as to the contractions and expansions of a National Bank, I need only point to the period intervening between the time that the late Bank got into successful operation and that at which the Government commenced war upon it, to show that during that period, no such contractions or expansions took place. If before, or after that period, derangement occurred in the currency, it proves nothing. The Bank could not be expected to regulate the currency, either *before* it got into successful operation, or *after* it was crippled and thrown into death convulsions, by the removal of the deposits from it, and other hostile measures of the Government against it. We do not pretend, that a National Bank can establish and maintain a sound and uniform state of currency in the country, in *spite* of the National Government; but we do say, that it has established and maintained such a currency, and can do so again, by the *aid* of that Government; and we further say, that no duty is more imperative on that Government, than the duty it owes the people, of furnishing them a sound and uniform currency.

I now leave the proposition as to the effect of the Sub-Treasury upon the currency of the country, and pass to that relative to the additional *expense* which must be incurred by it over that incurred by a National Bank, as a fiscal agent of the Government. By the late National Bank, we had the public revenue received, safely kept, transferred and disbursed, not only without expense, but we actually received of the Bank \$75,000 annually for its privileges, while rendering us those services. By the Sub-Treasury, according to the estimate of the Secretary of the Treasury, who is the warm advocate of the system and which estimate is the lowest made by any one, the same services are to cost \$60,000. Mr. Rives, who, to say the least, is equally talented and honest, estimates that these services, under the Sub-Treasury system, cannot cost less than \$600,000. For the sake of liberality, let us suppose that the estimates of the Secretary and Mr. Rives, are the two extremes, and that their mean is about the true estimate, and we shall then find, that when to that sum is added the \$75,000, which the Bank paid us, the difference between the two systems, in favor of the Bank, and against the Sub-Treasury, is \$405,000 a year. This sum, though small when compared to the many millions annually expended by the General Government, is, when viewed by itself, very large; and much too large, when viewed in any light, to be thrown away once a year for nothing. It is sufficient to pay the pensions of more than 4,000 Revolutionary Soldiers, or to purchase a 40 acre tract of Government land, for each one of more than 8,000 poor families.

To the argument against the Sub-Treasury, on the score of additional expense, its friends, so far as I know, attempt no answer. They choose, so far as I can learn, to treat the throwing away \$405,000 once a year, as a matter entirely too small to merit their democratic notice.

I now come to the proposition, that it would be less secure than a National Bank, as a depository of the public money. The experience of the past, I think, proves the truth of this. And here, inasmuch as I rely chiefly upon experience to establish it, let me ask, how is it that we know any thing—that any event will occur, that any combination of circumstances will produce a certain result—except by the analogies of past experience? What has once happened, will invariably happen again, when the same circumstances which combined to produce it, shall again combine in the same way. We all feel that we know that a blast of wind would extinguish the flame of the candle that stands by me. How do we know it? We have never seen this flame thus extinguished. We know it, because we have seen through all our lives, that a blast of wind extinguishes the flame of a candle whenever it is thrown fully upon it. Again, we all feel to *know* that we have to die. How? We have never died yet. We know it, because we know, or at least think we know, that of all the beings, just like ourselves, who have been coming into the world for six thousand years, not one is now living who was here two hundred years ago.

I repeat then, that we know nothing of what will happen in future, but by the analogy of experience, and that the fair analogy of past experience fully proves that the Sub-Treasury would be a less safe depository of the public money than a National Bank. Examine it. By the Sub-Treasury scheme, the public money is to be kept, between the times of its collection and disbursement, by Treasurers of the Mint, Custom-house officers, Land officers, and some new officers to be appointed in the same way that those first enumerated are. Has a year passed since the organization of the Government, that numerous defalcations have not occurred among this class of officers? Look at Swartwout with his \$1,200,000, Price with his \$75,000, Harris with his \$109,000, Hawkins with his \$100,000, Linn with his \$55,000, together with some twenty-five hundred lesser lights. Place the public money again in these same hands, and will it not again go the same way? Most assuredly it will. But turn to the history of the National Bank in this country, and we shall there see, that those Banks performed the fiscal operations of the Government thro' a period of 40 years, received, safely kept, transferred, disbursed, an aggregate of nearly five hundred millions of dollars; and that, in all that time, and with all that money, not one dollar, nor one cent, did the Government lose by them. Place the public money again in a similar depository, and will it not again be safe?

But, conclusive as the experience of fifty years is, that individuals are unsafe depositories of the public money, and of forty years that National Banks are safe depositories, we are not left to rely solely upon that experience for the truth of those propositions. If experience were silent upon the subject, conclusive reasons could be shown for the truth of them.

It is often urged, that to say the public money will be more secure in a National Bank, than in the hands of individuals, as proposed in the Sub-Treasury, is to say, that Bank directors and Bank officers are more honest than sworn officers of the Government. Not so. We insist on no such thing. We say that public officers, selected with reference to their capacity and honesty, (which by the way, we deny is the practice in these days,) stand an equal chance, precisely, of being capable and honest, with Bank officers selected by the same rule. We further say, that with however much care selections may be made, there will be some unfaithful and dishonest in both classes. The experience of the whole world, in all by-gone times, prove this true. The Saviour of the world chose twelve disciples, and even one of that small number, selected by superhuman wisdom, turned out a traitor and a devil. And, it may not be improper here to add, that Judas carried the bag—was the Sub-Treasurer of the Saviour and his disciples.

We then, do not say, nor need we say, to maintain our proposition, that Bank officers are more honest than Government officers, selected by the same rule. What we do say, is, that the *interest* of the Sub-Treasurer is *against his duty*—while the *interest* of the Bank is *on the side of its duty*. Take instances—a Sub-Treasurer has in his hands one hundred thousand dollars of public money; his *duty* says—“You ought to pay this money over”—but his *interest* says, “You ought to run away with this sum, and be a nabob the balance of your life.” And who that knows anything of human nature, doubts that, in many instances, interest will prevail over duty, and that the Sub-Treasurer will prefer opulent knavery in a foreign land, to honest poverty at home? But how different is it with a Bank. Besides the Government money deposited with it, it is doing business upon a large capital of its own. If it proves faithful to the Government, it continues its business; if unfaithful, it forfeits its charter, breaks up its business, and thereby loses more than all it can make by seizing upon the Government funds in its possession. Its *interest*, therefore, is on the side of its duty—is to be faithful to the Government, and consequently, even the dishonest amongst its managers, have no temptation to be faithless to it. Even if robberies happen in the Bank, the losses are borne by the Bank, and the Government loses nothing. It is for this reason then, that we say a Bank is the more secure. It is because of that admirable feature in the Bank system, which places the *interest* and the *duty* of the depository both on one side; whereas that feature can never enter into the Sub-Treasury system. By the latter, the *interest* of the individuals keeping the public money, will wage an eternal war with their *duty*, and in very many instances must be victorious. In answer to the argument drawn from the fact that individual depositories of public money, have always proved unsafe, it is urged that even if we had a National Bank, the money has to *pass through* the same individual hands, that it will under the Sub-Treasury. This is only partially true in fact, and wholly fallacious in argument.

It is only partially true, in fact, because by the Sub-Treasury bill, four Receivers General are to be appointed by the President and Senate. These are new officers, and consequently, it cannot be true that the money, or any portion of it, has heretofore passed thro' their hands. These four new officers are to be located at New York, Boston, Charleston and St. Louis, and consequently are to be the depositories of all the money collected at or near those points; so that more than three-fourths of the public money will fall into the keeping of these four new officers, which did not exist as officers under the National Bank system. It is only partially true, then, that the money passes through the same hands, under a National Bank, as it would do under the Sub-Treasury.

It is true, that under either system, individuals must be employed as Collectors of the Customs, Receivers at the Land Offices, &c. &c. but the difference is, that under the Bank system, the receivers of all sorts, receive the money and pay it over to the Bank once a week when the collections are large, and once a month when they are small, whereas, by the Sub-Treasury system, individuals are not only to collect the money, but they are to *keep* it also, or pay it over to other individuals equally unsafe as themselves, to be by them kept, until it is wanted for disbursement. It is during the time that it is thus lying idle in their hands, that opportunity is afforded, and temptation held out to them to embezzle and escape with it. By the Bank system, each Collector or Receiver, is to deposit in Bank all the money in his hands at the end of each month at most, and to send the Bank certificates of deposit, to the Secretary of the Treasury. Whenever that certificate of deposit fails to arrive at the proper time, the Secretary *knows* that the officers thus failing, is acting the knave; and if he is him-

self disposed to do his duty, he has him immediately removed from office, and thereby cuts him off from the possibility of embezzling but little more than the receipts of a single month. But by the Sub-Treasury System, the money is to lie month after month in the hands of individuals; larger amounts are to accumulate in the hands of the Receivers General, and some others, by perhaps ten to one, than ever accumulated in the hands of individuals before; yet during all this time, in relation to this great stake, the Secretary of the Treasury can comparatively know nothing. Reports, to be sure, he will have, but reports are often false, and always false when made by a knave to cloak his knavery. Long experience has shown, that nothing short of an actual demand of the money will expose an adroit speculator. Ask him for reports and he will give them to your heart's content; send agents to examine and count the money in his hands, and he will borrow of a friend, merely to be counted and then returned, a sufficient sum to make the sum square. Try what you will, it will all fail till you demand the money—then, and not till then, the truth will come.

The sum of the whole matter, I take to be this: Under the Bank system, while sums of money, by the law, were permitted to lie in the hands of individuals, *for very short periods only*, many and very large defalcations occurred by those individuals. Under the Sub-Treasury system, *much larger sums* are to lie in the hands of individuals *for much longer periods*, thereby multiplying *temptation* in proportion as the sums *are larger*; and multiplying *opportunity* in proportion as the periods *are longer* to, and for, those individuals to embezzle and escape with the public treasure; and, therefore, just in the proportion, that the *temptation* and the *opportunity* are greater under the Sub-Treasury than the Bank system, will the peculations and defalcations be greater under the former than they have been under the latter. The truth of this, independent of actual experience, is but little less than self-evident. I therefore, leave it.

But it is said, and truly too, that there is to be a *Penitentiary Department* to the Sub-Treasury. This, the advocates of the system will have it, will be a "*king-cure-all*." Before I go farther, may I not ask if the *Penitentiary Department*, is not itself an admission that they expect the public money to be stolen? Why build the cage if they expect to catch no birds? But to the question how effectual the Penitentiary will be in preventing defalcations. How effectual have Penitentiaries heretofore been in preventing the crimes they were established to suppress? Has not confinement in them long been the legal penalty of larceny, forgery, robbery, and many other crimes, in almost all the States? And yet, are not those crimes committed weekly, daily, nay, and even hourly, in every one of those States? Again, the gallows has long been the penalty of murder, and yet we scarcely open a newspaper, that does not relate a new case of that crime. If then, the Penitentiary has ever *heretofore* failed to prevent larceny, forgery and robbery, and the gallows and halter have likewise failed to prevent murder, by what process of reasoning, I ask, is it that we are to conclude the Penitentiary will *hereafter* prevent the stealing of the public money? But our opponents seem to think they answer the charge, that the money will be stolen, fully, if they can show that they will bring the offenders to punishment. Not so. Will the punishment of the thief bring back the stolen money? No more so than the hanging of a murderer restores his victim to life. What is the object desired? Certainly not the greatest number of thieves we can catch, but that the money may not be stolen. If, then, any plan can be devised for depositing the public treasure, where it will be never stolen, never embezzled, is not that the plan to be adopted? Turn, then, to a National Bank, and you have that plan, fully and completely successful, as tested by the experience of forty years.

I have now done with the three propositions that the Sub-Treasury would injuriously affect the currency, and would be more *expensive* and *less secure* as a depository of the public money than a National Bank. How far I have succeeded in establishing their truth, is for others to judge.

Omitting, for want of time, what I had intended to say as to the effect of the Sub-Treasury, to bring the public money under the more immediate control of the President, than it has ever heretofore been, I now only ask the audience, when Mr. Calhoun shall answer me, *to hold him to the questions*. Permit him not to escape them. Require him *either* to show, that the Sub-Treasury *would not* injuriously affect the *currency*, or that we should in some way, receive an equivalent for that injurious effect. Require him *either* to show that the Sub-Treasury *would not be more expensive* as a fiscal agent, than a Bank, or that we should, in some way be compensated for that additional expense. And particularly require him to show, that the public money *would*

be as secure in the Sub-Treasury as in a National Bank, or that the additional *insecurity* would be overbalanced by some good result of the proposed change.

No one of them, in my humble judgment, will be able to do; and I venture the prediction, and ask that it may be especially noted, *that he will not attempt to answer the proposition, that the Sub-Treasury would be more expensive than a National Bank as a fiscal agent of the Government.*

As a sweeping objection to a National Bank, and consequently an argument in favor of the Sub-Treasury as a substitute for it, it often has been urged, and doubtless will be again, that such a bank is unconstitutional. We have often heretofore shown, and therefore need not in detail do so again, that a majority of the Revolutionary patri-archs, whoever acted officially upon the question, commencing with Gen. Washington and embracing Gen. Jackson, the larger number of the signers of the Declaration, and of the framers of the Constitution, who were in the Congress of 1791, have decided upon their oaths that such a bank is constitutional. We have also shown that the votes of Congress have more often been in favor of than against its constitutionality. In addition to all this we have shown that the Supreme Court—that tribunal which the Constitution has itself established to decide Constitutional questions—has solemnly decided that such a bank is constitutional. Protesting that these authorities ought to settle the question—ought to be conclusive, I will not urge them further now. I now propose to take a view of the question which I have not known to be taken by anyone before. It is, that whatever objection ever has or ever can be made to the constitutionality of a bank, will apply with equal force in its whole length, breadth and proportions to the Sub-Treasury. Our opponents say, there is no *express* authority in the Constitution to establish a *Bank*, and therefore a *Bank* is unconstitutional; but we, with equal truth, may say, there is no *express* authority in the Constitution to establish a *Sub-Treasury*, and therefore a *Sub-Treasury* is unconstitutional. Who then, has the advantage of this "*express authority*" argument? Does it not cut equally both ways? Does it not wound them as deeply and as deadly as it does us?

Our position is that both are constitutional. The Constitution enumerates expressly several powers which Congress may exercise, superadded to which is a general authority, "to make all laws necessary and proper," for carrying into effect all the powers vested by the Constitution of the Government of the United States. One of the express powers given Congress, is "To lay and collect taxes; duties, imposts, and excises; to pay the debts, and provide for the common defence and general welfare of the United States." Now, Congress is expressly authorized to make all laws necessary and proper for carrying this power into execution. To carry it into execution, it is indispensably necessary to collect, safely keep, transfer, and disburse a revenue. To do this, a *Bank* is "necessary and proper." But, say our opponents, to authorize the making of a *Bank*, the *necessity* must be so great, that the power just recited, would be nugatory without it; and that that *necessity* is expressly negated by the fact, that they have got along *ten* whole years without such a *Bank*. Immediately we turn on them, and say, that that sort of *necessity* for a *Sub-Treasury* does not exist, because we have got along *forty* whole years without one. And this time, it may be observed, that we are not merely equal with them in the argument, but we beat them *forty to ten*, or which is the same thing, *four to one*. On examination, it will be found, that the absurd rule, which prescribes that before we can constitutionally adopt a National *Bank* as a fiscal agent, we must show an *indispensable necessity* for it, will exclude every sort of fiscal agent that the mind of man can conceive. A *Bank* is not *indispensable*, because we can take the *Sub-Treasury*; the *Sub-Treasury* is not *indispensable* because we can take the *Bank*. The rule is too absurd to need further comment. Upon the phrase "*necessary and proper*," in the Constitution, it seems to me more reasonable to say, that *some* fiscal agent is *indispensably necessary*; but, inasmuch as no *particular sort* of agent is thus *indispensable*, because some *other* sort might be adopted, we are left to choose that sort of agent, which may be most "*proper*" on grounds of expediency.

But it is said the Constitution gives no power to Congress to pass acts of incorporation. Indeed! What is the passing an act of incorporation, but the *making of a law*? Is any one wise enough to tell? The Constitution expressly gives Congress power "*to pass all laws necessary and proper*," &c. If, then, the passing of a *Bank* charter, be the "*making a law necessary and proper*," is it not clearly within the constitutional power of Congress to do so?

I now leave the Bank and the Sub-Treasury to try to answer, in a brief way, some of the arguments which, on previous evenings here, have been urged by Messrs. Lamborn and Douglass. Mr. Lamborn admits that "errors," as he charitably calls them, have occurred under the present and late administrations, but he insists that as great "errors" have occurred under all administrations. This we respectfully deny. We admit that errors

may have occurred under all administrations; but we insist that there is no parallel between them and those of the two last. If they can show that their errors are no greater in number and magnitude, than those of former times, we call off the dogs.

But they can do no such thing. To be brief, I will now attempt a contrast of the "errors" of the two latter, with those of former administrations, in relation to the public expenditures only. What I am now about to say, as to the expenditures, will be, in all cases, exclusive of payments on the National debt. By an examination of authentic public documents, consisting of the regular series of annual reports, made by all the Secretaries of the Treasury from the establishment of the Government down to the close of the year 1838, the following contrasts will be presented.

1st. The last ten years under Gen. Jackson and Mr. Van Buren, cost more money than the first twenty-seven did, (including the heavy expenses of the late British war,) under Washington, Adams, Jefferson, and Madison.

2d. The last year of J. Q. Adams' administration cost, in round numbers, thirteen millions, being about one dollar to each soul in the nation; the last (1838) of Mr. Van Buren's cost forty millions, being about two dollars and fifty cents to each soul; and being larger than the expenditure of Mr. Adams in the proportion of five to two.

3d. The highest annual expenditure during the late British war, being in 1814, and while we had in actual service rising 188,000 militia, together with the whole regular army, swelling the number to nearly over 200,000, and they to be clad, fed and transported from point to point, with great rapidity and corresponding expense, and to be furnished with arms and ammunition, and they to be transported in like manner, and at like expense, was no more in round numbers than thirty millions; whereas, the annual expenditure of 1838, under Mr. Van Buren, and while we were at peace with every government in the world, was forty millions; being over the highest year of the late and very expensive war, in the proportion of four to three.

4th. Gen. Washington administered the Government eight years for sixteen millions; Mr. Van Buren administered one year (1838) for forty millions; so that Mr. Van Buren expended twice and a half as much in one year, as Gen. Washington did in eight, and being in the proportion of twenty to one—or, in other words, had Gen. Washington administered the Government twenty years, at the same average expense that he did for eight, he would have carried us through the whole twenty, for no more money than Mr. Van Buren has expended in getting us through the single one of 1838.

Other facts, equally astounding, might be presented from the same authentic document; but I deem the foregoing abundantly sufficient to establish the proposition, that there is no parallel between the "errors" of the present and late administrations, and those of former times, and that Mr. Van Buren is wholly out of the line of all precedents.

But, Mr. Douglass, seeing that the enormous expenditure of 1838, has no parallel in the olden times, comes in with a long list of excuses for it. This list of excuses I will rapidly examine, and show, as I think, that the few of them which are true, prove nothing; and that the majority of them are wholly untrue in fact. He first says, that the expenditures of that year were made under the appropriations of Congress—a *branch of which was a Whig body*. It is true that those expenditures were made under the appropriations of Congress; but it is untrue that either branch of Congress was a Whig body. The Senate had fallen into the hands of the administration, more than a year before, as proven by the passage of the Expunging Resolution; and at the time those appropriations were made, there were too few Whigs in that body, to make a respectable struggle, in point of numbers, upon any question. This is notorious to all. The House of Representatives that voted those appropriations, was the same that first assembled at the called session of September, 1838. Although it refused to pass the Sub-Treasury Bill, a majority of its members were elected as friends of the administration, and proved their adherence to it, by the election of a Van Buren Speaker, and two Van Buren clerks. It is clear then, that both branches of the Congress that passed those appropriations were in the hands of Mr. Van Buren's friends, so that the Whigs had no power to arrest them, as Mr. Douglass would insist. And is not the charge of extravagant expenditures, equally well sustained, if shown to have been made by a Van Buren Congress, as if shown to have been made in any other way? A Van Buren Congress passed the bill; and Mr. Van Buren himself approved them, and consequently the party are wholly responsible for them.

Mr. Douglass next says that a portion of the expenditures of that year was made for the purchase of public lands from the Indians. Now it happens that no such purchase was made during that year. It is true that some money was paid that year in pursuance of Indian treaties; but no more, or rather

not as much as had been paid on the same account in each of several preceding years.

Next he says that the Florida war created many millions of this year's expenditure. This is true, and it is also true that during that and every other year that that war has existed, it has cost three or four times as much as it would have done under an honest and judicious administration of the Government. The large sums foolishly, not to say corruptly, thrown away in that war constitute one of the just causes of complaint against the administration. Take a single instance. The agents of the Government in connection with that war needed a certain Steamboat; the owner proposed to sell it for ten thousand dollars; the agents refused to give that sum, but hired the boat at one hundred dollars per day, and kept it at that hire till it amounted to ninety-two thousand dollars. This fact is not found in the public reports, but depends with me, on the verbal statement of an officer of the navy, who says he knows it to be true. That the administration ought to be credited for the reasonable expenses of the Florida war, we have never denied. Those reasonable charges, we say, could not exceed one or two millions a year. Deduct such a sum from the forty-million expenditure of 1838, and the remainder will still be without a parallel as an annual expenditure.

Again, Mr. Douglass says that the removal of the Indians to the country west of the Mississippi created much of the expenditure of 1838. I have examined the public documents in relation to this matter, and find that less was paid for the removal of Indians in that than in some former years. The whole sum expended on that account in that year did not much exceed one-quarter of a million. For this small sum, altho' we do not think the administration entitled to credit, because large sums have been expended in the same way in former years, we consent it may take one and make the most of it.

Next, Mr. Douglass says that five millions of the expenditures of 1838 consisted of the payment of the French indemnity money to its individual claimants. I have carefully examined the public documents, and thereby find this statement to be wholly untrue. Of the forty millions of dollars expended in 1838, I am enabled to say positively that not one dollar consisted of payments on the French indemnities. So much for that excuse.

Next comes the Post-office. He says that five millions were expended during that year to sustain that department. By a like examination of public documents, I find this also wholly untrue. Of the so often mentioned forty millions, not one dollar went to the Post-office. I am glad, however, that the Post-office has been referred to, because it warrants me in digressing a little to inquire how it is that that department of the Government has become a charge upon the Treasury, whereas under Mr. Adams and the Presidents before him it not only, to use a homely phrase, cut its own fodder, but actually threw a surplus into the Treasury. Although nothing of the forty millions was paid on that account in 1838, it is true that five millions are appropriated to be so expended in 1839; showing clearly that the department has become a charge upon the Treasury. How has this happened? I account for it in this way. The chief expense of the Post-office Department consists of the payments of Contractors for carrying the mail. Contractors for carrying the mails are by law let to the lowest bidders, after advertisement. This plan introduces competition, and insures the transportation of the mails at fair prices, so long as it is faithfully adhered to. It has ever been adhered to until Mr. Barry was made Postmaster-General. When he came into office, he formed the purpose of throwing the mail contracts into the hands of his friends, to the exclusion of his opponents. To effect this, the plan of letting to the lowest bidder must be evaded, and it must be done in this way; the favorite bid less by perhaps three or four hundred per cent, than the contract could be performed for, and consequently shutting out all honest competition, became the contractor. The Postmaster-General would immediately add some slight additional duty to the contract, and under the pretense of extra allowance for extra services run the contract to double, triple, and often quadruple what honest and fair bidders had proposed to take it at. In 1834 the finances of the department had become so deranged that total concealment was no longer possible, and consequently a committee of the Senate were directed to make a thorough investigation of its affairs. Their report is found in the Senate Documents of 1833-34, Vol. 5, Doc. 422; which documents may be seen at the Secretary's office, and I presume elsewhere in the State. The report shows numerous cases of similar import, of one of which I give the substance. The contract for carrying the mail upon a certain route had expired, and of course was to be let again. The old contractor offered to take it for \$300 a year, the mail to be transported thereon three times a week, or for \$600 transported daily. One James Reeside bid \$40 for three times a week, or \$99 daily, and of course received

the contract. On the examination of the committee, it was discovered that Reeside had received for the service on this route, which he had contracted to render for less than \$100, the enormous sum of \$1,991! This is but a single case. Many similar ones, covering some ten or twenty pages of a large volume, are given in that report. The department was found to be insolvent to the amount of half a million, and to have been so grossly mismanaged, or rather so corruptly managed, in almost every particular, that the best friends of the Post Master General made no defence of his administration of it. They admitted that he was wholly unqualified for that office; but still he was retained in it by the President, until he resigned voluntarily about a year afterwards. And when he resigned it what do you think became of him? Why, he sunk into obscurity and disgrace, to be sure, you will say. No such thing. Well, then, what did become of him? Why the President immediately expressed his high disapprobation of his almost unequalled incapacity and corruption, by appointing him to a foreign mission, with a salary and outfit of \$18,000 a year. The party now attempt to throw Barry off, and to avoid the responsibility of his sins. Did not the President endorse those sins, when on the very heel of their commission, he appointed their author to the very highest and most honorable office in his gift, and which is but a single step behind the very goal of American political ambition.

I return to another of Mr. Douglass' excuses for the expenditures of 1838, at the same time announcing the pleasing intelligence, that this is the last one. He says that ten millions of that years expenditure, was a contingent appropriation, to prosecute an anticipated war with Great Britain, on the Maine boundary question. Few words will settle this. First: that the ten millions appropriated was not *made* till 1839, and consequently could not have been expended in 1838; and, second: although it was appropriated, it has never been expended at all. Those who heard Mr. Douglass, recollect that he indulged himself in a contemptuous expression of pity for me. "Now he's got me," thought I. But when he went on to say that five millions of the expenditure of 1838, were payments of the French indemnities, *which I knew to be untrue*; that five millions had been for the Post Office, *which I knew to be untrue*; that ten millions had been for the Maine boundary war, *which I not only knew to be untrue, but supremely ridiculous also*; and when I saw that he was stupid enough to hope, that I would permit such groundless and audacious assertions to go unexposed, I readily consented, that on the score both of veracity and sagacity, the audience should judge whether he or I were the more deserving of the world's contempt.

Mr. Lamborn insists that the difference between the Van Buren party, and the Whigs is, that although, the former sometimes err in *practice*, they are always correct in *principle*—whereas the latter are wrong in *principle*—and the better to impress this proposition, he uses a figurative expression in these words: "*The Democrats are vulnerable in the heel, but they are sound in the head and the heart.*" The first branch of the figure, that is that the Democrats are vulnerable in the heel, I admit is not merely figuratively, but literally true. Who that looks but for a moment at their Swartwouts, their Prices, their Harringtons, and their hundreds of others, scampering away with the public money to Texas, to Europe, and to every spot of the earth where a villain may hope to find refuge from justice, can at all doubt that they are most distressingly affected in their *heels* with a species of "*running itch.*" It seems that this malady of their heels, operates on these *sound-headed* and *honest-hearted* creatures, very much like the cork-leg, in the comic song, did on its owner: which, when he had once got started on it, the more he tried to stop it, the more it would run away. At the hazard of wearing this point thread bare, I will relate an anecdote, which seems too strikingly in point to be omitted. A witty Irish soldier, who was always boasting of his bravery, when no danger was near, but who invariably retreated without orders at the first charge of an engagement, being asked by his Captain why he did so, replied: "Captain, I have as brave a *heart* as Julius Cæsar ever had; but some how or other, whenever danger approaches, my *cowardly* legs will run away with it." So with Mr. Lamborn's party. They take the public money *into* their hand for the most laudable purpose, that *wise heads* and *honest hearts* can dictate; but before they can possibly get it *out* again their rascally "*vulnerable heels*" will run away with them.

Seriously: this proposition of Mr. Lamborn is nothing more or less, than a request that his party may be tried by their *professions* instead of their *practices*. Perhaps no position that the party assumes is more liable to, or more deserving of exposure, than this very modest request; and nothing but the unwarrantable length, to which I have already extended these remarks, forbids me now attempting to expose it. For the reason given, I pass it by.

I shall advert to but one more point.

Mr. Lamborn refers to the late elections in the States, and from their results, confidently predicts, that every State in the Union will vote for Mr. Van Buren at the next Presidential election. Address *that* argument to *cowards* and to *knaves*; with the *free* and the *brave* it will effect nothing. It *may* be true, if it *must*, let it. Many free countries have lost their liberty; and *ours may* lose hers; but if she shall, be it my proudest plume, not that I was the *last* to desert, but that I *never* deserted her. I know that the great volcano at Washington, aroused and directed by the evil spirit that reigns there, is belching forth the lava of political corruption, in a current broad and deep, which is sweeping with frightful velocity over the whole length and breadth of the land, bidding fair to leave unscathed no green spot or living thing, while on its bosom are riding like demons on the waves of Hell, the imps of that evil spirit, and fiendishly taunting all those who dare resist its destroying course, with the hopelessness of their effort; and knowing this, I cannot deny that all may be swept away. Broken by it, I, too, may be; bow to it I never will. The *probability* that we may fall in the struggle *ought not* to deter us from the support of a cause we believe to be just; it *shall not* deter me. If ever I feel the soul within me elevate and expand to those dimensions not wholly unworthy of its Almighty Architect, it is when I contemplate the cause of my country, deserted by all the world beside, and I standing up boldly and alone and hurling defiance at her victorious oppressors. Here, without contemplating consequences, before High Heaven, and in the face of the world, I swear eternal fidelity to the just cause, as I deem it, of the land of my life, my liberty and my love. And who that thinks with me, will not fearlessly adopt the oath that I take. Let none falter, who thinks he is right, and we may succeed. But, if after all, we shall fail, be it so. We still shall have the proud consolation of saying to our consciences, and to the departed shade of our country's freedom, that the cause approved of our judgment, and adored of our hearts, in disaster, in chains, in torture, in death, we NEVER faltered in defending.